<u>LIVING AND WORKING IN THE U.S.A.</u>PRIVATE AN OVERVIEW OF IMMIGRATION LAWS AND JOB CATEGORIES

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I. INTRODUCTION

For those persons who desire to live and work in the United States, the U.S. Immigration Laws can be quite vague, confusing, overwhelming, and even contradictory. The purpose of this pamphlet is to give you an overview of U.S. Immigration Laws as it relates to living and working in the United States.

The pamphlet will be divided into two general sections. The first section will deal with immigrant visas of a permanent basis (green card). The second section will deal with nonimmigrant visas, that is, those persons coming to the U.S. on a temporary basis to live and work.

II. IMMIGRANT-PERMANENT VISAS

1. Family-Based Immigration

<u>First</u>: Unmarried Sons and Daughters of Citizens: 23,400 plus any numbers not required for fourth preference.

<u>Second</u>: Spouses and Children, and Unmarried Sons and Daughters of Permanent Residents: 114,200, plus the number (if any) by which the worldwide family preference level exceeds 226,000, and any unused first preference numbers:

A. Spouses and Children: 77% of the overall second preference limitation, of which 75% are

exempt from the per-country limit;

B. Unmarried Sons and Daughters (21 years of age or older): 23% of the overall second preference limitation.

<u>Third</u>: Married Sons and Daughters of Citizens: 23,400, plus any numbers not required by first and second preferences.

<u>Fourth:</u> Brothers and Sisters of Adult Citizens: 65,000, plus any numbers not required by first three preferences.

III. EMPLOYMENT-BASED IMMIGRATION

There are currently five preference-based categories for permanent employment-based visas.

1. Priority Workers.

There are currently three groups of Priority Workers all of whom are equally entitled to available visas within this category. These visas do not require a labor certification requirement. That is to say, none of them require that the U.S. Department of Labor certify that there is a shortage in this particular job for which there is no U.S. citizen available to work. Those sub-categories are as follows:

(i) Persons of extraordinary ability.

Non U.S. citizens of extraordinary ability are defined by statute as those who can show "extensive documentation" that they have "extraordinary ability in the sciences, art, education, business or athletics, which has been demonstrated by sustained national or international acclaim and whose achievements have been recognized in the field through extensive documentation." Neither a job offer, nor a labor certification is required for aliens of extraordinary ability.

(ii) Outstanding professors and researchers.

To qualify as an outstanding researcher, the alien must be internationally recognized as outstanding in a specific academic area and have a minimum of three years of experience teaching or researching in that area, and be entering the United States in a tenure or "tenure track" teaching or comparable research position at an institution of higher education. Alternatively, the employer may be a private company with at least three full-time research employees and who has "documented accomplishments in an academic field."

(iii) Multi-National executives and managers.

The third group of priority workers includes executives and managers of international employers who are coming to the United States in a managerial or executive capacity, and who has been employed as such outside the United States in the same company for at least one of the last three years preceding the filing of the petition. The petitioning company must be a U.S. employer, which is an affiliate, a subsidiary, or the same employer as a firm, corporation, or other legal entity that employed the alien abroad. The U.S. company must have been doing business for at least one year.

2. Managerial.

Requires a job in which the employee primarily manages the organization or a department, subdivision, function, or component of the organization, or supervises or controls the work of other supervisory, professional, or managerial employees, or manages an essential function within the organization or a department or subdivision of the organization, or who has the authority to hire and fire and make personnel decisions and exercises discretion over the operations or a function of the company.

3. Executive capacity.

Requires an assignment within an organization in which the executive directs the management of the organization or a major component or function of the organization; establishes the goals and policies of the organization, component or function; exercises wide latitude and discretionary decision making; and receives only general supervision or direction from higher level executives, the board of directors, or stock holders of the organization.

An offer of employment is required and the petition must be filed by the U.S. employer. No labor certification is required.

4. <u>Members of the Professions holding Advance Degrees or Aliens of Exceptional Ability in the Sciences, Arts, Businesses or Professions.</u>

This division is composed of two categories (1) Aliens showing possession of an advanced degrees and (2) aliens of exceptional abilities in the sciences, arts, or business who will substantially benefit the national economy, cultural or educational interests. All persons in these categories must obtain a labor certification unless the job has been precertified under what has been termed Schedule "A" from the Department of Labor. There must also be a job offer by a U.S. employer. An advanced degree is defined as any degree

beyond a baccalaureate and professions include lawyers, certified accountants, and other persons similarly qualified. Waivers and exemptions from the job offering labor certification can be given if it is in the national interest to do so.

5. Third Preference: Skilled Workers, Professionals and Other Workers.

In this category there are three types of aliens who may be allowed to apply for permanent work visas and green card in the U.S. There must be a job offer and a labor certification must be approved. The first group includes skilled workers who have a minimum of two years of training or experience. Post secondary education counts as training. The second group includes professionals who possess a baccalaureate degree or foreign equivalent which is required by the job. The third group is unskilled workers which is limited to 10,000 visas per year. These positions required less than two years experience or training and labor certification or Schedule A application as well as a job offer is required for these categories.

IV. SPECIAL IMMIGRANTS

There are three groups of special immigrants for which a labor certification is not required, they are:

1. Ministers of Religion.

They require least two years of continuous ministerial experience in the subject denomination immediately preceding the application and other religious workers who meet the two year experience requirement and who will work either for the denomination in a professional religious capacity or for the denomination of affiliated tax exempt organization and in a nonprofessional religious occupation.

2. Various Threatened Employees.

These include threatened employees at the U.S. Consulate in Hong Kong possessing at least three-year experience with the consulate.

3. Special juveniles.

They must be under court supervision in which the court has determined it is not in the best interest to return them to their home country. Only 2,000 visas per year may be given to special immigrants.

V. EMPLOYMENT CREATION VISAS

The 1990 Act provides a yearly maximum of 10,000 visas for applicants from \$1,000,000.00 or \$500,000.00 in a rural of high unemployment area to invest in a new commercial enterprise employing 10 full-time U.S. workers. To qualify under this category, the new enterprise must have been established by the alien and in which the alien has invested or is in the process of investing at least \$1,000,000.00 (or \$500,000.00 in a target area) and which will benefit the U.S. economy and create full time employment for not fewer than 10 U.S. workers, not including the immigrant, the immigrant's spouse, sons or daughters.

An alien can qualify for a investor/employment creation classification in one of three ways; (1) by either creating an original business; or (2) purchasing and restructuring an existing business; or (3) expanding and thereby substantially changing the net worth or the number of employees in a current business. Special rules govern investments and troubled businesses by reorganizing or restructuring an existing business, an investor may

create a new commercial enterprise and therefore qualify for a permanent visa but an investor can also create a new enterprise by expanding an existing business.

VI. LOTTERY IMMIGRANTS

Another 55,000 visas will be available each year.

VII. LABOR CERTIFICATION

Most preference aliens must obtain a certification from the Department of Labor as there are no U.S. workers available to fill the designated position prior to applying for an immigrant visa. There are certain occupations which have already been pre-certified under a list designated as Schedule "A" which includes nurses, physical therapists, and aliens of extraordinary or exceptional ability in the sciences and the performing arts, as well as intracompany transfers who are exempt from obtaining labor certification. An attorney must analyze each application to determine whether it qualifies and under what category the application may fall for a permanent green card visas

VIII. TEMPORARY-NONIMMIGRANT VISAS

Under U.S. law if you do not qualify for a permanent or green card visa, you may come to the United States to work on a temporary basis. The following nonimmigrant visa categories allow for working and living in the U.S.:

- **E-1/E-2:** These visas are available to nationals of countries having a treaty of commerce and navigation with the United States. They may come to the United States for the sole purpose of either carrying on substantial trade, or commerce between the two countries, or to develop or direct an enterprise in which they have invested or are actively in the process of investing a substantial amount of capital. This is also available to employees of the firms owned by the nationals owned by the treaty country.
- 1. Treaties applicable to treaty traders only:
 Argentina, Austria, Belgium, Bolivia, Brunei, Canada, China (Taiwan), Columbia, Costa Rica, Denmark, Estonia, Ethiopia, Finland, France, Germany (FRG), Greece, Honduras, Iran, Ireland, Israel, Italy, Japan, Korea, Latvia, Liberia, Luxembourg, the Netherlands, Norway, Oman, Pakistan, Paraguay, Philippines, Spain, Suriname, Switzerland, Thailand, Togo, Turkey, the United Kingdom, Yugoslavia.
- 2. Treaties applicable to treaty investors only:*
 Argentina, Austria, Bangladesh, Belgium, Canada, Cameroon, China (Taiwan),
 Colombia, Costa Rica, Ethiopia, France, Germany (FRG), Grenada, Honduras, Iran, Italy,
 Japan, Korea, Liberia, Luxembourg, Morocco, the Netherlands, Norway, Oman, Pakistan,
 Panama, Paraguay, Philippines, Senegal, Spain, Suriname, Switzerland, Thailand, Togo,
 Turkey, the United Kingdom, Yugoslavia, Zaire.

Canada was added to both the treaty trader and treaty investor list by passage of the United States-Canada Free-Trade Agreement Implementation Act of 1988, Pub. L. No. 100-449, 102 Stat. 1851, effective Jan. 1, 1989. Cameroon (effective April 6, 1989), Grenada (effective March 3, 1989), Bangladesh (effective July 25, 1989), Zaire (effective July 28, 1989), Turkey (effective May 18, 1990), Senegal (effective Oct. 25, 1990), Morocco (effective May 29, 1991), and Panama (effective May 30, 1991) were added, to the treaty investor list only, by the ratification of bilateral investment treaties with the

respective countries. As of March, 1991, a treaty had also been ratified with Egypt.

- 3. Executive or Supervisory Employees or Employees with Essential Skills: In addition to treaty traders and investors, employees whose permanent function will be to direct the company's operations or to supervise other company personnel are entitled to E-visas. Additionally, employees with essential skills may also be entitled to an E-visa.
- **H-1:** Temporary employees. These are professional visas and are issued to aliens who generally have a professional degree. These include registered nurses, and person who perform services in a specialty occupation. A specialty occupation is essential a professional occupation that requires the theoretical and practical application of a body of highly specialized knowledge to fully perform the occupation and requires the completion of a specific course of education resulting in a baccalaureate or higher degree. Occupations included in this definition include architects, engineers, mathematicians, physical scientists, social scientists, occupations in medicine and health, education, business specialties, accounting, law, theology, and the arts. A labor condition application must be filed.
- **H-2**: Are available for temporary agricultural workers, aliens who are temporarily coming to the U.S. as a trainee other than to receive graduate medical education or training.
- **J-1:** The Exchange visa is used infrequently but is used at Epcot or at certain organizations which are allowed to give up to two years. Persons in this category may be paid for their work.
- **L-1:** Intra-company transfer visas are available for aliens who have been employed continuously for at least one year abroad during the three-year period immediately preceding the filing of the petition for the U.S. employment by a firm or corporation or other legal entity or parent, branch, affiliate, subsidiary thereof and who seeks to enter the United States temporarily in order to continue to render his services to a branch of the same employer or a parent subsidiary or affiliate thereof in a capacity that is managerial, executive, or involves specialized knowledge. Employment with the company for at least one year out of the last three years is required.
- **O-1:** Available for persons with extraordinary ability in the sciences, arts, education, business or athletics, or extraordinary achievement in the motion picture and or television productions.
- **O-2:** Are available to aliens assisting in artistic or athletic performances who accompany O-1 visas.
- **O-3:** Are available for spouses, unmarried children under 21.
- **P:** Are available for certain athletes and entertainment groups as well as spouses and unmarried children.
- **TC:** Is available for temporary entry of Canadian citizens business persons to engage in their professional activities in the U.S. through their Canadian company.

There are other nonimmigrant visas available, such as F-1 and M-1 visas for students, Q visas for cultural exchange programs, and the B-1/B-2 visa for business and pleasure.

A. STATUTORY NUMBERS

- 1. This bulletin summarizes the availability of immigrant numbers during March. Consular officers are required to report to the Department of State documentarily qualified applicants for numerically limited visas; the Immigration and Naturalization Service reports applicants for adjustment of status. Allocations were made, to the extent possible under the numerical limitations, for the demand received by February 9th in the chronological order of the reported priority dates. If the demand could not be satisfied within the statutory or regulatory limits, the category or foreign state in which demand was excessive was deemed oversubscribed. The cut-off date for an oversubscribed category is the priority date of the first applicant who could not be reached within the numerical limits. Only applicants who have a priority date earlier than the cut-off date may be allotted a number. Immediately that it becomes necessary during the monthly allocation process to retrogress a cut-off date, supplemental requests for numbers will be honored only if the priority date falls within the new cut-off date.
- 2. Section 203 of the INA prescribes preference classes for allotment of immigrant visas as follows:

EMPLOYMENT-BASED PREFERENCES

First: Priority Workers: 28.6% of the worldwide employment-based preference level, plus any numbers not required for fourth and fifth preferences.

Second: Members of the Professions Holding Advanced Degrees or Persons of Exceptional Ability: 28.6% of the worldwide employment-based preference level, plus any numbers not required by first preference.

Third: Skilled Workers, Professionals, and Other Workers: 28.6% of the worldwide level, plus any numbers not required by first and second preferences, not more than 10,000 of which to "Other Workers".

Fourth: Certain Special Immigrants: 7.1% of the worldwide level.

Fifth: Employment Creation: 7.1% of the worldwide level, not less than 3,000 of which reserved for investors in a targeted rural or high-unemployment area, and 3,000 set aside for investors in regional centers by Sec. 610 of P.L. 102-395.

IX. CONCLUSION

The foregoing is just a general overview of U.S. immigration laws for those who wish to live and work in the U.S. The U.S. immigration laws are quite extensive, vague, confusing and contradictory. In order to determine if you are qualified, please write to any one of our three offices for further assistance.

FREQUENTLY CERTIFIED PROFESSIONS

1-2 years

Acupuncturist

Animal Breeder

Animal health Technician

Anthropologist

Apartment Manager

Archeologist

Assembler & Tester, Electronics

Baker

Barber

Bookkeeper

Butler

Buyer

Cabinetmaker

Community Worker

Computer Operator (clerical)

Contact Representative

Correspondence Clerk

Cosmetologist

Customs Inspector

Dental Assistant

Electrical Appliance Repairer

Electronics Inspector

Floral Designer

Gem Cutter

Hair Stylist

Home Health Technician

Interpreter

Jockey

Locksmith

Luggage Repairer

Machine Operator

Machine Set-Up Operator

Machine Setter

Manufacturers Rep.

Meat Cutter

Medical Assistant

Mental Retardation Aide

Merchandise Displayer

Nurse, Licensed

Practical

Optician (dispensing)

Oriental Rug Repairer

Pastoral Assistant

Production Supervisor, (build. mat. nec.)

Recreational or Respiratory Therapist

Research Assistant II

Sales Agent (fin.svcs.)

Sample Stitcher

Scientific Helper

Secretary (not admin.)

Shorthand Reporter

Social Services Aide

Supervisor, Garment Mfr.

Tester (adv'd ind.)

Teacher Aide I

Welder, Combination

Welding Machine Operator

Wine Steward/Stewardess

Wire Walker

<u>2-4 years</u>

Acupressurist

Administrative Assistant

Alteration tailor

Auto Body Repairer

Automobile Mechanic

Beekeeper

Carpenter

Caseworker

Cement Mason

Chef

Chemist

Clothes Designer

Computer Applications Engineer

Cook (hotel)

Cook, Specialty, foreign food

Copy Writer

Counselor

Customer Support Specialist

Department Manager

Diesel Mechanic

Drafter, Architectural

Drafter, Electrical

Drafter, Electronic

Economist

Editorial Assistant

Educational Therapist

Electrician

Electrician, Automotive

Electronics Tester I

Engineering Analyst

Engineer, Soils

Engraver

Estimator & Drafter

Financial Analyst

Food Technologist

Furniture designer

Horse Trainer

Illustrator

Import-Export Agent

Industrial Designer

Industrial Engineer

Information Scientist

Instructor, physical Ed.

Instructor, Vocational Training

Interior Designer

Jeweler or Apprentice

Land Surveyor

Landscape Gardener

Librarian

Librarian, Special Lib'y

Machine Repairer, Maintenance

Machinist

Make-Up Artist

Maintenance Repairer, Building

Management Analyst

See Manager, Department

Manager, food Service

Manager, Office

Manager, Retail Store

Manager, travel Agency

Marble Setter

Market Research Analyst I

Materials Scientist

Mechanical Engineering Technician

Medical Secretary

Medical Technologist

Millwright

*Model Maker

Occupational Therapist

Operations Research Analyst

Package Designer

Painter (const.)

Paralegal

Perfumer

Pharmacist

Physician Assistant

Plasterer

Plumber

Printed Circuit Designer

Programmer, Business

Programmer, Chief, Business

Programmer, Information System

Programmer, Process Control

Psychologist, Developmental

Psychometrist

Public Relations Rep.

Purchasing Agent

Radiological Technologist

Reporter

Research Associate, Museum

Research Worker, Social Welfare

Restorer, Papers and Prints

Roofer

Security Consultant

Secretary, Medical

Service Manager (ret. tr.)

Sewing Machine Repairer

Sheet Metal

Worker

Shoe Repairer

Sales Rep., Data Processing Service

Sign Painter

Social Worker, Psychiatric

Sociologist

Software Technician

Statician, Applied

Steeplejack

Stonecutter, hand

Stonemason

Stone Setter

Structural Steel Worker

Surveyor, Geodetic

Systems Analyst

Tailor, Alterations

Teacher (Preschool, Kindergarten, Elementary, Secondary, Adult Education)

Teacher, Blind Students

Teacher, Deaf Students

Teacher, Handicapped

Teacher, Mentally Ret.

Tester (high technology)

Technical Support Specialist

Tile Setter

Tool & Die Maker

Training Representative

Translator

Upholsterer

Wholesaler II

4-10 years

Accountant

Accountant, Budget, Cost, System, Tax

Actuary

Administrative Secretary

Anesthesiologist

Animal Scientist

Application Engineer, Manufacturing

Aquatic Biologist

Architect

Art Conservator

Astronomer

Auditor

Auditor, Internal

Biochemist

Biologist

Biophysicist

Botanist

Bricklayer

Cantor

Chemical Design Engineer, Processes

Chemical Research Engineer

Chemist

Choral Director

Civil Engineer

Custom Tailor

Director, Quality Control

Director, Religious Ed.

Director, Research & Dev.

Documentation Engineer

Editor, Department

Electrical Engineer

Electrical Design Engineer

Electrical Research Engineer

Electrical Test Engineer

Electronics Engineer

Electronics Design Engineer

Electronics Research Engineer

Electronics Test Engineer

Executive Chef

Faculty Member, College/University

General Practitioner, Medicine

Geneticist

Geologist

Industrial Hygienist

Instructor, Sports

Landscape Contractor

Lawyer

Librarian, Special Collections

Manager, Bakery

Manager, Brokerage Office

Manager, Customer Technical Services

Manager, Education & Training

Manager, Electronic Data Processing

Manager, Export

Manager, Financial Inst'n

Manager, Industrial Org'n

Manager, Records Analysis

Manager, Sales

Materials Engineer

Mechanical Engineer

Mechanical Design

Engineer, Products

Microbiologist

Mold Maker (jewelry)

Musician, Instrumental

Nuclear Engineer

painter (profess.&kin)

Paintings Restorer

Pathologist

Pharmacolohist

Physicist

Physiologist

Professional Athletes

Production Superintendent

Programmer, Engineering and scientific

Project Director

Project Engineer

Psychologist, Clinical

Psychologist, Engineering

Psychologist, Experimental

Psychologist, Educational

Psychologist, Ind. Org.

Psychologist, Social

Quality Control Engineer

Reliability Engineer

Sales Engineer, Electrical Products

Sales Engineer, Electronic Products and Systems

Sous Chef

Stress Analyst

Structural Engineer

Superintendent Maintenance

Supervisor, Estimator and Drafter

Supervisor, Painting

Surgeon I

Teacher, Music

Toxicologist

Translation Director

Treasurer

Veterinarian

Vice President

Vocational Rehabilitation Counselor

Watch Repairer

Wholesaler I

OVER 10 years

*Curator

Editor, Newspaper

Editor, technical Scientific Publications

Engineering Manager, Electronic

Internist President

Treasurer, Financial Institution

TABLE OF PROFESSIONS: H-1-B

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